

City of Burbank  
 - Burbank Water Reclamation Plant  
 Monitoring and Reporting Program No. CI-4424

CA0055531

| CTR # | Constituent                 | Units | Minimum Frequency of Analysis |
|-------|-----------------------------|-------|-------------------------------|
| 47    | 2,4-Dimethylphenol          | µg/L  | semiannually                  |
| 48    | 2-Methyl-4,6-Dinitrophenol  | µg/L  | semiannually                  |
| 49    | 2,4-Dinitrophenol           | µg/L  | semiannually                  |
| 50    | 2-Nitrophenol               | µg/L  | semiannually                  |
| 51    | 4-Nitrophenol               | µg/L  | semiannually                  |
| 52    | 3-Methyl-4-Chlorophenol     | µg/L  | semiannually                  |
| 53    | Pentachlorophenol           | µg/L  | semiannually                  |
| 54    | Phenol                      | µg/L  | semiannually                  |
| 55    | 2,4,6-Trichlorophenol       | µg/L  | semiannually                  |
| 56    | Acenaphthene                | µg/L  | semiannually                  |
| 57    | Acenaphthylene              | µg/L  | semiannually                  |
| 58    | Anthracene                  | µg/L  | semiannually                  |
| 59    | Benzidine                   | µg/L  | semiannually                  |
| 60    | Benzo(a)Anthracene          | µg/L  | semiannually                  |
| 61    | Benzo(a)Pyrene              | µg/L  | semiannually                  |
| 62    | Benzo(b)Fluoranthene        | µg/L  | semiannually                  |
| 63    | Benzo(g,h,i)Perylene        | µg/L  | semiannually                  |
| 64    | Benzo(k)Fluoranthene        | µg/L  | semiannually                  |
| 65    | Bis(2-Chloroethoxy)Methane  | µg/L  | semiannually                  |
| 66    | Bis(2-Chloroethyl)Ether     | µg/L  | semiannually                  |
| 67    | Bis(2-Chloroisopropyl)Ether | µg/L  | semiannually                  |
| 68    | Bis(2-Ethylhexyl)Phthalate  | µg/L  | monthly                       |
| 69    | 4-Bromophenyl Phenyl Ether  | µg/L  | semiannually                  |
| 70    | Butylbenzyl Phthalate       | µg/L  | semiannually                  |
| 71    | 2-Chloronaphthalene         | µg/L  | semiannually                  |
| 72    | 4-Chlorophenyl Phenyl Ether | µg/L  | semiannually                  |
| 73    | Chrysene                    | µg/L  | semiannually                  |
| 74    | Dibenzo(a,h)anthracene      | µg/L  | semiannually                  |
| 75    | 1,2-Dichlorobenzene         | µg/L  | semiannually                  |
| 76    | 1,3-Dichlorobenzene         | µg/L  | semiannually                  |
| 77    | 1,4-Dichlorobenzene         | µg/L  | semiannually                  |
| 78    | 3,3'-Dichlorobenzidine      | µg/L  | semiannually                  |
| 79    | Diethyl Phthalate           | µg/L  | semiannually                  |
| 80    | Dimethyl Phthalate          | µg/L  | semiannually                  |
| 81    | Di-n-Butyl Phthalate        | µg/L  | semiannually                  |
| 82    | 2,4-Dinitrotoluene          | µg/L  | semiannually                  |
| 83    | 2,6-Dinitrotoluene          | µg/L  | semiannually                  |
| 84    | Di-n-Octyl Phthalate        | µg/L  | semiannually                  |
| 85    | 1,2-Diphenylhydrazine       | µg/L  | semiannually                  |
| 86    | Fluoranthene                | µg/L  | semiannually                  |

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| CTR # | Constituent                      | Units | Minimum Frequency of Analysis |
|-------|----------------------------------|-------|-------------------------------|
| 87    | Fluorene                         | µg/L  | semiannually                  |
| 88    | Hexachlorobenzene                | µg/L  | semiannually                  |
| 89    | Hexachlorobutadiene              | µg/L  | semiannually                  |
| 90    | Hexachlorocyclopentadiene        | µg/L  | semiannually                  |
| 91    | Hexachloroethane                 | µg/L  | semiannually                  |
| 92    | Indeno(1,2,3-cd)Pyrene           | µg/L  | semiannually                  |
| 93    | Isophrone                        | µg/L  | semiannually                  |
| 94    | Naphthalene                      | µg/L  | semiannually                  |
| 95    | Nitrobenzene                     | µg/L  | semiannually                  |
| 96    | N-nitrosodimethylamine           | µg/L  | semiannually                  |
| 97    | N-Nitrosodi-n-Propylamine        | µg/L  | semiannually                  |
| 98    | N-Nitrosodiphenylamine           | µg/L  | semiannually                  |
| 99    | Phenanthrene                     | µg/L  | semiannually                  |
| 100   | Pyrene                           | µg/L  | semiannually                  |
| 101   | 1,2,4-Trichlorobenzene           | µg/L  | semiannually                  |
| 102   | Aldrin                           | µg/L  | semiannually                  |
| 103   | Alpha-BHC                        | µg/L  | semiannually                  |
| 104   | Beta-BHC                         | µg/L  | semiannually                  |
| 105   | Gamma-BHC (Lindane)              | µg/L  | monthly                       |
| 106   | Delta-BHC                        | µg/L  | semiannually                  |
| 107   | Chlordane                        | µg/L  | semiannually                  |
| 108   | 4,4'-DDT <sup>(19)</sup>         | µg/L  | semiannually                  |
| 109   | 4,4'-DDE <sup>(19)</sup>         | µg/L  | semiannually                  |
| 110   | 4,4'-DDD <sup>(19)</sup>         | µg/L  | semiannually                  |
| 111   | Dieldrin                         | µg/L  | semiannually                  |
| 112   | Alpha-Endosulfan                 | µg/L  | semiannually                  |
| 113   | Beta-Endosulfan                  | µg/L  | semiannually                  |
| 114   | Endosulfan sulfate               | µg/L  | semiannually                  |
| 115   | Endrin                           | µg/L  | semiannually                  |
| 116   | Endrin aldehyde                  | µg/L  | semiannually                  |
| 117   | Heptachlor                       | µg/L  | semiannually                  |
| 118   | Heptachlor epoxide               | µg/L  | semiannually                  |
|       | Polychlorinated biphenyls (PCBs) |       |                               |
| 119   | Aroclor 1016                     | µg/L  | semiannually                  |
| 120   | Aroclor 1221                     | µg/L  | semiannually                  |
| 121   | Aroclor 1232                     | µg/L  | semiannually                  |
| 122   | Aroclor 1242                     | µg/L  | semiannually                  |
| 123   | Aroclor 1248                     | µg/L  | semiannually                  |
| 124   | Aroclor 1254                     | µg/L  | semiannually                  |
| 125   | Aroclor 1260                     | µg/L  | semiannually                  |
| 126   | Toxaphene                        | µg/L  | semiannually                  |

| CTR # | Constituent               | Units | Minimum Frequency of Analysis |
|-------|---------------------------|-------|-------------------------------|
|       | Barium                    | µg/L  | quarterly                     |
|       | Methoxychlor              | µg/L  | semiannually                  |
|       | 2,4-D                     | µg/L  | semiannually                  |
|       | 2,4,5-TP (Silvex)         | µg/L  | semiannually                  |
|       | Diazinon <sup>[14]</sup>  | µg/L  | semiannually                  |
|       | Pesticide <sup>[15]</sup> | µg/L  | semiannually                  |

3. In the event of a spill or bypass of raw or partially treated sewage from the Burbank Water Reclamation Plant into the Burbank Western Wash and Los Angeles River, total and fecal coliform analyses shall be made on grab samples collected at all potentially affected downstream receiving water stations and at least one unaffected upstream receiving water station.

Coliform samples shall be collected at each station on the date of the spill or bypass, and daily on each of the following four days or until coliform levels in the receiving water are within normal range and the bypass or spill has ceased. Monitoring Provisions for SSOs are outlined in the Order under Section IV.I.

4. At the same time the receiving waters are sampled, observations shall be made in the reach bounded by the Stations, and a log shall be maintained thereof.

A. Attention shall be given to the presence and extent, or absence of:

- a. oil, grease, scum, or solids of waste origin;
- b. sludge deposits;
- c. discoloration of surface waters;
- d. algal blooms;
- e. odors;
- f. foam; and,
- g. other significant observations in immediate vicinity (i.e. storm drain flows, etc.).

B. The following shall also be noted in the log:

- a. date and time of observation;
- b. weather days conditions (including air temperature);

- c. flow measurement (estimate in cubic feet per second, cfs);
  - d. exact sampling location;
  - e. users of water in the River (i.e. people washing, swimming and playing in the river, etc.);
  - f. non-contact users (i.e. bikers, joggers, etc.); and,
  - g. wildlife (i.e. birds, mammals, reptiles, estimated amount of vegetation).
- C. A summary of these observations noted in the log shall be submitted with the monitoring reports.
5. The City shall monitor the receiving water downstream of the discharge, during any day that the filters are bypassed, for BOD, suspended solids, settleable solids, and oil and grease, until it is demonstrated that the filter "bypass" has not caused an adverse impact on the receiving water. The City shall submit a written report to the Regional Board, according to the corresponding monthly self monitoring report schedule. The report shall include, the results from the daily receiving water monitoring. However, if the results are not available in time to be submitted with the corresponding monthly report, then, the results shall be submitted to the Regional Board as soon as the results become available.
6. Receiving water samples shall not be taken during or within 48 hours following the flow of rainwater runoff into the Burbank Western Wash and the Los Angeles River systems.
7. Sampling may be rescheduled at receiving water stations, if weather and flow conditions would endanger personnel collecting receiving water samples. The monthly monitoring report shall note such occasions.

#### **VIII. WATERSHED-WIDE MONITORING PROGRAM**

1. The goals of the Watershed-wide Monitoring Program for the Los Angeles River Watershed are to:
- A. Determine compliance with receiving water limits;
  - B. Monitor trends in surface water quality;
  - C. Ensure protection of beneficial uses;
  - D. Provide data for modeling contaminants of concern;
  - E. Characterize water quality including seasonal variation of surface waters within the

watershed;

- F. Assess the health of the biological community; and,
  - G. Determine mixing dynamics of effluent and receiving waters in the estuary.
2. The Discharger shall participate in the implementation of the Watershed-wide Monitoring Program. The City's responsibilities under the Watershed-wide Monitoring Program are described in the Receiving Water Monitoring Requirements section. To achieve the goals of the Watershed-wide Monitoring Program, revisions to the Receiving Water Monitoring Requirements will be made under the direction of USEPA and the Regional Board. The City shall participate with interested stakeholders in the Los Angeles River Watershed (such as, the City of Los Angeles, Southern California Coastal Water Research Project (SCWRP), the Los Angeles River Watershed Council, the San Gabriel Mountains Regional Conservancy, and the Rivers and Mountains Conservancy), in the development and implementation of a watershed-wide monitoring program. The Discharger shall submit a draft Watershed-wide Monitoring Program by December 31, 2007, to the Regional Board. In the interim, the Discharger shall submit quarterly progress reports detailing ongoing efforts towards the development of a Watershed-wide Monitoring Program. The first report should be received in the Regional Board office by April 10, 2007.
3. In coordination with the Los Angeles County Public Works, the City of Los Angeles, and other interested stakeholders in the Los Angeles River Watershed, the Discharger shall conduct instream bioassessment monitoring once a year, during the spring/summer period (unless an alternate sampling period is approved by the Executive Officer). Over time, bioassessment monitoring will provide a measure of the physical condition of the waterbody and the integrity of its biological communities.
- A. The bioassessment program shall include an analysis of the community structure of the instream macroinvertebrate assemblages and physical habitat assessment at the monitoring stations R-1, R-2, and R-3.
- This program shall be implemented by appropriately trained staff. Alternatively, a professional subcontractor qualified to conduct bioassessments may be selected to perform the bioassessment work for the Discharger. Analyses of the results of the bioassessment monitoring program, along with photographs of the monitoring site locations taken during sample collection, shall be submitted in the corresponding annual report. If another stakeholder, or interested party in the watershed subcontracts a qualified professional to conduct bioassessment monitoring during the same season and at the same location as specified in the MRP, then the Discharger may, in lieu of duplicative sampling, submit the data, a report interpreting the data, photographs of the site, and related QA/QC documentation in the corresponding annual report.
- B. The Discharger must provide a copy of their Standard Operation Procedures (SOPs) for the Bioassessment Monitoring Program to the Regional Board upon

request. The document must contain step-by-step field, laboratory and data entry procedures, as well as, related QA/QC procedures. The SOP must also include specific information about each bioassessment program including: assessment program description, its organization and the responsibilities of all its personnel; assessment project description and objectives; qualifications of all personnel; and the type of training each member has received.

- C. Field sampling must conform to the SOP established for the California Stream Bioassessment Procedure (CSBP) or more recently established sampling protocols, such as used by the Surface Water Ambient Monitoring Program (SWAMP). Field crews shall be trained on aspects of the protocol and appropriate safety issues. All field data and sample Chain of Custody (COC) forms must be examined for completion and gross errors. Field inspections shall be planned with random visits and shall be performed by the Discharger or an independent auditor. These visits shall report on all aspects of the field procedure with corrective action occurring immediately.
- D. A taxonomic identification laboratory shall process the biological samples that usually consist of subsampling organisms, enumerating and identifying taxonomic groups and entering the information into an electronic format. The Regional Board may require QA/QC documents from the taxonomic laboratories and examine their records regularly. Intra-laboratory QA/QC for subsampling, taxonomic validation and corrective actions shall be conducted and documented. Biological laboratories shall also maintain reference collections, vouchered specimens (the Discharger may request the return of their sample voucher collections) and remnant collections. The laboratory should participate in an (external) laboratory taxonomic validation program at a recommended level of 10% or 20%. External QA/QC may be arranged through the California Department of Fish and Game's Aquatic Bioassessment Laboratory located in Rancho Cordova, California.

## IX. GROUNDWATER MONITORING

- A. Groundwater monitoring wells stations shall be determined following the Discharger's submittal of an EO-approved groundwater well monitoring system. Initially there shall be a minimum of one well sampled. The well network may consist of an already established network, or a cooperative network shared among other dischargers.
- B. The following analyses, which constitute the groundwater monitoring program, shall be conducted on grab samples obtained at the approved monitoring well locations:

The Discharger shall monitor the following pollutants, at a minimum:

| Constituent                | Units | Minimum Frequency of analysis |
|----------------------------|-------|-------------------------------|
| Arsenic                    | µg/L  | Semiannually                  |
| Bis(2-ethylhexyl)phthalate | µg/L  | Semiannually                  |

| Constituent           | Units | Minimum Frequency of analysis |
|-----------------------|-------|-------------------------------|
| Total Trihalomethanes | µg/L  | Semiannually                  |
| Iron                  | µg/L  | Semiannually                  |

The list of constituents to be sampled may be expanded, according to the EO approved groundwater well monitoring system.

#### **X. COMPLIANCE WITH WEEKLY AND MONTHLY AVERAGE LIMITS**

1. For any weekly monitored constituent: if any result of a weekly analysis exceeds the 7-day average limit (or the monthly average limit if no 7-day limit is prescribed), the frequency of analysis shall be increased to daily within one week of knowledge of the test results. Daily testing shall continue for at least 7 consecutive days and until compliance with the 7-day average limit is demonstrated, after which the frequency shall revert to weekly.
2. For monthly monitored constituents, refer to the Compliance Determination discussion contained in Section IV.E of the WDR.

#### **XI. STORM WATER MONITORING AND REPORTING**

The City shall implement the Storm Water Monitoring Program and Reporting Requirements of the State Water Resources Control Board's General NPDES Permit No. CAS000001 and Waste Discharge Requirements for Discharges of Storm Water Associated with Industrial Activities (General Industrial Permit, Order No. 97-03-DWQ), or any subsequent revision of the General Industrial Permit.

#### **XII. PRETREATMENT REPORT**

The Discharger shall submit annually a report to the Regional Board, with a copy to USEPA (Region 9), describing the discharger's pretreatment activities over the previous twelve months. In the event the Discharger is not in compliance with any pretreatment conditions or requirements in this permit, then the Discharger shall also include the reasons for non-compliance and state how and when the Discharger shall comply with such conditions and requirements. The annual report is due on April 15 of every year. The annual report shall contain, but not be limited to, the information required in the attached "Pretreatment Reporting Requirements Annual Report." (Attachment P), or any approved revised version thereof. Refer to Section III of the Waste Discharge Requirements (NPDES Order No. R4-2006-0085) and Attachment P for additional reporting and monitoring requirements.

### XIII. FOOTNOTES

- [1] Where continuous monitoring of a constituent is required, the following shall be reported:
- Total waste flow - Total daily flow and peak daily flow (24-hour basis);
- Turbidity - Maximum daily value, total amount of time each day that turbidity exceeded five (5) turbidity units, the flow-proportioned average daily value.
- Total residual chlorine -
- \* Grab samples shall be collected at end of pipe during peak flow.
  - \*\* Total residual chlorine (TRC) shall be continuously recorded. The recorded charts shall be maintained by the Permittee for at least five years. The maximum daily peak, minimum daily peak, and daily average total residual chlorine shall be reported on the monthly monitoring reports.
  - \*\*\* Continuous monitoring of TRC at the current location shall serve as an internal trigger for increased TRC end of pipe grab sampling if either of the following occur, except as noted in footnote [3]c:
    - a. TRC concentration excursions of up to 0.3 mg/L lasting greater than 15 minutes; or
    - b. TRC concentration peaks in excess of 0.3 mg/L lasting greater than 1 minute.
    - c. Additional end of pipe grab samples need not be taken if it can be demonstrated that a stoichiometrically appropriate amount of dechlorination chemical has been added to effectively dechlorinate the effluent to 0.1 mg/L or less for peaks in excess of 0.3 mg/L lasting more than 1 minute, but not for more than five minutes.
  - \*\*\*\* Daily grab samples shall be collected Monday through Friday only, except for holidays; and not on weekends.
- [2] Total trihalomethanes shall mean the sum of bromoform, chloroform, chlorodibromomethane, and dichlorobromomethane.
- [3] Coliform and turbidity samples shall be obtained at some point in the treatment process at a time when wastewater flow and characteristics are most demanding on the treatment facilities, filtration, and disinfection procedures. Fecal coliform testing shall be conducted only if total coliform test result is positive.
- [4] The Discharger has the option of collecting grab temperature samples on a daily basis or using a recorder to take continuous temperature readings.
- [5] If any result of a weekly BOD analysis yields a value greater than the 30-day average limit, the frequency of analysis shall be increased to daily within one week of knowledge of the



test result for at least 30 days and until compliance with the 7-day and 30-day average BOD limits is demonstrated; after which the frequency shall revert to weekly.

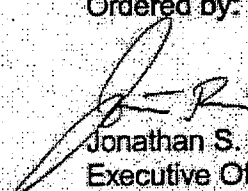
- [6] MBAS is Methylene blue active substances and CTAS is cobalt thiocyanate active substances. Reaches of Los Angeles River are unlined in certain reaches downstream of the points of wastewater discharge and are designated with the beneficial use of groundwater recharge (GWR) in the Basin Plan. Monitoring is required to assess compliance with the Title 22-based limit prescribed to protect underlying groundwater quality with the MUN beneficial use.
- [7] See MRP Section VI.4.B.
- [8] See Section VI.4.A.
- [9] Perchlorate shall be analyzed using the USEPA 314 test method.
- [10] 1,4-Dioxane shall be analyzed using the USEPA 8270c test method.
- [11] 1,2,3-Trichloropropane shall be analyzed using the USEPA 504.1 test method.
- [12] Methyl tert-butyl ether (MTBE) shall be analyzed using USEPA test method 8260B.
- [13] In accordance with the SIP, the Discharger shall conduct monitoring for the seventeen 2,3,7,8-tetrachlorodibenzo-p-dioxin (2,3,7,8-TCDD or dioxin) congeners in the effluent and in receiving water station R-1, located upstream of the discharge point. The Discharger shall use the appropriate Toxicity Equivalence Factor (TEF) to determine Toxic Equivalence (TEQ). Where TEQ equals the product between each of the 17 individual congeners' (i) concentration analytical result ( $C_i$ ) and their corresponding Toxicity Equivalence Factor (TEF<sub>i</sub>), (i.e.,  $TEQ_i = C_i \times TEF_i$ ). Compliance with the Dioxin limitation shall be determined by the summation of the seventeen individual TEQs, or the following equation:
- $$\text{Dioxin concentration in effluent} = \sum_{i=1}^{17} (TEQ_i) = \sum_{i=1}^{17} (C_i)(TEF_i)$$
- [14] Diazinon sampling shall be conducted concurrently with the receiving water chronic toxicity sampling.
- [15] Pesticides are, for purposes of this order, those six constituents referred to in 40 CFR, Part 125.58 (m) (demeton, guthion, malathion, mirex, Methoxychlor, and parathion).
- [16] If gross  $\alpha$  activity exceeds 5 pCi/L in any sample, measurement of  $Ra^{226}$  shall be made; if  $Ra^{226}$  exceeds 3 pCi/L, measurement of  $Ra^{228}$  shall be made. If gross  $\beta$  activity exceeds 50 pCi/L in any sample, an analysis of the sample shall be performed to identify the major constituents present and compliance with Title 17, Section 30269 shall also be demonstrated.
- [17] Regional Board Resolution No. 2003-009, *Amendment to the Basin Plan for the Los Angeles Region to Include a TMDL for Nitrogen Compounds and Related Effects in the Los Angeles River (Nitrogen Compounds TMDL)*, requires weekly receiving water monitoring to ensure compliance with the water quality objective.

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- [18] Algal biomass as chlorophyll a.
- [19] This shall mean the sum of the p,p' and o,p' isomers.

Ordered by:



Jonathan S. Bishop  
Executive Officer

Date: November 9, 2006  
/AVC

**EXHIBIT B**

BOARD MEETING  
STATE OF CALIFORNIA  
LOS ANGELES  
REGIONAL WATER QUALITY CONTROL BOARD  
PARTIAL TRANSCRIPT

THE METROPOLITAN WATER DISTRICT  
OF SOUTHERN CALIFORNIA, BOARD ROOM  
700 NORTH ALAMEDA STREET  
LOS ANGELES, CALIFORNIA

THURSDAY, NOVEMBER 9, 2006

10:49 a.m.

TIFFANY C. KRAFT, CSR, RPR  
CERTIFIED SHORTHAND REPORTER  
LICENSE NUMBER 12277

APPEARANCES

BOARD MEMBERS

Mr. H. David Nahai, Chair  
Ms. Francine Diamond, Vice Chair  
Ms. Susan Cloke  
Ms. Bonny Herman  
Ms. Mary Ann Lutz  
Ms. Maribel Marin  
Mr. Leo Vander Lans

STAFF

Mr. Jonathan Bishop, Executive Officer  
Ms. Veronica Cuevas, Water Resources Control Engineer  
Ms. Ronji Harris, Executive Assistant  
Mr. Michael Levy, Staff Counsel  
Ms. Blythe Ponek-Bacharowski, Unit Chief, Municipal  
Permitting Unit

APPEARANCES CONTINUED

ALSO PRESENT

Mr. Rodney Anderson, City of Burbank Public Works

Mr. Bryan Brock, NEXGEN Engineering Management

Mr. Gus Dembegiotes, City of Los Angeles, Bureau of Sanitation

Mr. Mark Gold, Heal the Bay

Ms. Anne Heil, Los Angeles County Sanitation District

Ms. Robyn Stuber, U.S. EPA

Ms. Melissa Thorme, Downey Brand

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ACTION ITEMS

Waste Discharge Requirements that Serve as  
Individual NPDES Permits

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PROCEEDINGS

CHAIRPERSON NAHAI: With that let's go to Item Number 14. There's an order with respect to Item 14. Let's have the opening statement first. Do I have the opening statement?

SECRETARY HARRIS: This is a public hearing to consider adoption by this Board in accordance with State and federal legislation of national pollutant elimination discharge systems waste discharge requirements for discharges to navigable waters or tributaries there to.

A notice of this hearing and the Board's intent to prescribe waste discharge requirements was published in a newspaper of daily circulation in the geographical area of the discharge as prescribed by law. Copies of the order were sent to interested persons.

The order of presentation at this hearing will be noted by the Board Chair. All persons appearing before the Board today should leave written copies of their testimony if available. The Board will consider all testimony. However, in the interest of time, it is requested that all repetitive and redundant statements be avoided.

Mr. Chair, will you now please open the hearing and administer the oath?

CHAIRPERSON NAHAI: I shall.



1 Will all those who are going to make  
2 presentations to us today please rise and please repeat  
3 after me.

4 (Thereupon all prospective witnesses were sworn.)

5 CHAIRPERSON NAHAI: Thank you.

6 All right. Let me just talk a little bit about  
7 the sequence of events, because this is a formal  
8 adjudicative hearing. And time limits have been worked  
9 out so that we can have a smooth set of presentations this  
10 morning.

11 There will be two presentations of the case in  
12 chief: One by Board staff, one by the City of Burbank.  
13 And each of those will take 20 minutes.

14 Following the presentations in chief, we'll hear  
15 from other interested parties who have provided cards.  
16 And those will be five minutes each.

17 Following that, we will have rebuttal  
18 presentation by each of the parties limited to -- I'm  
19 sorry. After that, we'll have cross-examinations by each  
20 of the parties again limited to ten minutes each.

21 And following that, there will be rebuttal  
22 testimony again limited to ten minutes each.

23 And once that is done, we'll have Regional Board  
24 deliberation between the members.

25 Michael, what I've been told here is that we can

1 have deliberation in either open or in closed session. Is  
2 that correct? Or do we need to deliberate in open  
3 session?

4 SENIOR STAFF COUNSEL LEVY: It's correct. It's  
5 the Board's practice to deliberate in open session.  
6 That's what we've routinely done. But we've updated our  
7 hearing notice largely in the response to the MS4  
8 litigation. We're clarifying the rules that apply. If  
9 you want to go into closed session, legally you could.  
10 Generally, I don't recommend it unless there's some reason  
11 to do it. Keeping with your ordinary practices is  
12 adequate.

13 CHAIRPERSON NAHAI: We never do that unless it's  
14 with respect to very specific matters.

15 All right. In that case, then let's start with  
16 Regional Board staff. And could we have the timer set for  
17 20 minutes, please?

18 (Thereupon an overhead presentation was  
19 presented as follows.)

20 MUNICIPAL PERMITTING UNIT CHIEF

21 PONEK-BACHAROWSKI: Good morning, Mr. Nahai and members of  
22 the Regional Board. My name is Blythe Ponek-Bacharowski.  
23 And I'm the Unit Chief for the Municipal Permitting Unit.  
24 Also present today are Veronica Cuevas, the project  
25 engineer for this item; Mike Lyons, our biologist, and Dan

1 Radulescu, our pre-treatment coordinator. They're also  
2 present.

3 Item 14 is consideration of waste discharge  
4 requirements and NPDES permits to discharge  
5 tertiary-treated wastewater from the Burbank Water  
6 Reclamation Plan into the Burbank Western Channel,  
7 tributary to the Los Angeles River.

8 Comments received can be found beginning on  
9 agenda page 14-346.

10 Response to comments are located beginning on  
11 agenda page 14-300.

12 And there are no change sheets for this item.

13 I would like you to know though yesterday at  
14 about 6:10 we received a group-wise e-mail asking for  
15 staff to bring the entire administrative record to this  
16 Board hearing. The record is big, very big. And in a  
17 previous letter dated October 27th, the Executive Officer  
18 made clear to the interested parties that if we were to  
19 bring the administrative record, we would have to have the  
20 request by 5:00 p.m. last Monday. And we did not receive  
21 that request until last night.

22 And we also received a call yesterday, although I  
23 picked it up this morning on my voice mail. The City of  
24 Burbank found -- they did not believe that the compliance  
25 history and the Board's package were correct. We've

1 spoken with our enforcement people this morning. They're  
2 here if you need to ask them any questions. And they  
3 concur that that table in your binder is correct.

4 SENIOR COUNSEL LEVY: Michael Levy, Senior Staff  
5 Counsel.

6 Just to clarify. The hearing notice, Burbank  
7 supplemental hearing notice dated October 27th, 2006,  
8 indicated the entire file will become a part of the  
9 administrative record of this proceeding irrespective of  
10 whether individual documents are specifically referenced  
11 during the hearing. The entire file will not be present  
12 in the hearing room. Should any party or interested  
13 person desire staff to bring to the hearing any particular  
14 documents that are not included in the agenda packet, they  
15 must submit a written or electronic request to staff by  
16 5:00 p.m. on Monday, November 6th, 2006. The request must  
17 identify the documents with enough specificity for staff  
18 to locate them. And we didn't receive the request  
19 actually until this morning. It was transmitted at 6:45  
20 last night. Thank you.

21 CHAIRPERSON NAHAI: Who did the request come  
22 from?

23 MUNICIPAL PERMITTING UNIT CHIEF

24 PONEK-BACHAROWSKI: From Rodney Anderson with the City of  
25 Burbank.

1 EXECUTIVE OFFICER BISHOP: I'm going to make a  
2 request at this point that we restart the clock at this  
3 point for the presentation. This is procedural issues.  
4 And we're not going to get through the presentation if  
5 we've already used five minutes.

6 CHAIRPERSON NAHAI: All right.

7 MUNICIPAL PERMITTING UNIT CHIEF

8 PONEK-BACHAROWSKI: Thank you.

9 The Burbank Water Reclamation Plant is located at  
10 740 North Lake Street in Burbank, California. It has a  
11 dry weather design capacity of nine million gallons per  
12 day and serves approximately 100,000 people. As I said,  
13 they discharge tertiary-treated municipal wastewater to  
14 the Burbank Western Channel through Discharge Serial 002.  
15 Previously, they had a discharge through 001 from the  
16 cooling blow down from the steam powerplant. That is now  
17 being piped to the sanitary sewer.

18 --oOo--

19 MUNICIPAL PERMITTING UNIT CHIEF

20 PONEK-BACHAROWSKI: The City of Burbank currently  
21 discharges wastewater under Order No. 98-052 which was  
22 adopted by the Regional Board in June of 1998. And that  
23 Order superceded Order 96-050.

24 After the City failed to obtain a stay from the  
25 State Board through the petition process, the City of

1 Burbank along with the City of Los Angeles filed lawsuits  
2 in court.

3 On December 29th, 1999, the court issued a stay  
4 of the following 31 contested effluent limits contained in  
5 Order 98-052 for the Burbank plant. They were: Ammonia,  
6 nitrogen, arsenic, bis(2-ethylhexyl)phthalate,  
7 bromodichloromethane, chloromethane, bromoform, cadmium,  
8 chloroform, chromium VI, copper, cyanide, 2,4-D,  
9 detergents, dibromochloromethane, 1,4-dichlorobenzene,  
10 1,2-dichloroethane, endrin, ethylbenzene, iron, lead,  
11 lindane, mercury, methylene chloride, nickel, selenium,  
12 silver, silvex, tetrachloroethylene, toluene, total  
13 phosphates, total residual chlorine, and zinc.

14 Once a stay was issued, the limits in the  
15 previous Order 96-050 for the corresponding pollutants was  
16 reactivated. Both Orders pre-dated the SIP, the CTR, and  
17 all the Los Angeles River TMDLs.

18 --oOo--

19 MUNICIPAL PERMITTING UNIT CHIEF

20 PONEK-BACHAROWSKI: The next slide outlines the beneficial  
21 uses of surface waters both for the Burbank Western  
22 Channel and the Los Angeles River.

23 I just wanted to remind you that the Burbank  
24 Channel and the Los Angeles River have a potential  
25 designation for municipal and domestic supply. And none

1 of the limits proposed in the Burbank permit are based  
2 upon the protection of the potential MUN.

3         However, limits are set to protect illegally  
4 designated beneficial uses listed in the slide, such as  
5 groundwater recharge, warm water habitat, and water  
6 contact recreation.

7         Some of the disagreements with the City arise  
8 from our duty to fully protect the groundwater recharge  
9 beneficial use.

10                         --oOo--

11                 MUNICIPAL PERMITTING UNIT CHIEF

12 PONEK-BACHAROWSKI: Groundwater recharge, a beneficial use  
13 specified in the Basin Plan, occurs in the unlined channel  
14 of the Los Angeles River where the underlying sediments  
15 are transmissive to water as well as pollutants. Because  
16 there is an existing MUN use of the groundwater underlying  
17 these discharges, limits based on the primary drinking  
18 water standards, Title 22 based standards, are contained  
19 in the tentative permits for protection of the groundwater  
20 recharge beneficial use and for protection of the MUN  
21 beneficial use of the receiving groundwater basin. This  
22 is consistent with what the Board has done in other NPDES  
23 permits issued by this Board and is consistent with the  
24 State Board precedential order for the Whittier Narrows  
25 Plant.

1           In addition, it has been demonstrated through  
2 reasonable potential calculations that the discharge has  
3 reasonable potential to cause or to contribute to an  
4 exceedance of certain secondary MCLs. Secondary MCLs are  
5 established for contaminants that can cause nuisance,  
6 taste, or odor impacts. And in order to protect the Basin  
7 Plan narrative Water Quality Objective for Taste and Odor,  
8 limits based on secondary MCLs have been placed into these  
9 permits. Again, this is consistent with what we've done  
10 in other NPDES permits and consistent with State Board  
11 precedential orders.

12           In other words, effluent discharge data shows  
13 there's a threat to surface water quality. Therefore,  
14 limits are needed to protect the Basin Plan beneficial  
15 uses and the water quality objectives. We do not have to  
16 wait until groundwater basins are impaired to apply an  
17 effluent limit that is protective of the groundwater.

18                               --oOo--

19           MUNICIPAL PERMITTING UNIT CHIEF

20 PONEK-BACHAROWSKI: Next slide is the Burbank compliance  
21 history, which I told you seems to be in dispute, although  
22 our enforcement people say it is accurate. Between  
23 January '99 and December 2005, discharges from the Burbank  
24 plant have occasionally exceeded these limitations. And  
25 the full compliance history can be found on pages 14-7 and



1 14-8 of your agenda binders. And you can see some  
2 pollutants were exceeded and more times than others.

3 The exceedances for acute toxicity and nutrients  
4 were most likely caused by ammonia no longer present in  
5 such high concentration because of the upgrades at the  
6 plant.

7 --o0o--

8 MUNICIPAL PERMITTING UNIT CHIEF

9 PONEK-BACHAROWSKI: Next slide is a continuance of the  
10 compliance history. These come from the discharger  
11 self-monitoring reports.

12 --o0o--

13 MUNICIPAL PERMITTING UNIT CHIEF

14 PONEK-BACHAROWSKI: There were major changes to these  
15 permits since the last permits that were adopted in the  
16 '90s obviously have CTR and SIP and multiple TMDLs.

17 Specifically, we have TMDLs based for metals and  
18 nutrients.

19 We have placed in a chronic toxicity narrative  
20 effluent limit.

21 We updated the temperature and bacteria limits.

22 We got rid of limits with no reasonable potential  
23 similar to other NPDES permits the Board has adopted.

24 And we have eliminated discharge 001 and made a  
25 prohibition on that.

1 We changed some of the monitoring and reporting  
2 program.

3 And we also added bio-assessment monitoring as  
4 well as watershed-wide monitoring.

5 --o0o--

6 MUNICIPAL PERMITTING UNIT CHIEF

7 PONEK-BACHAROWSKI: In July of 2003, the Regional Board  
8 adopted a TMDL for nitrogen compounds and related effects  
9 in the Los Angeles River. It was revised through various  
10 iterations. And the tentative permit contains final  
11 effluent limits for ammonia nitrogen, nitrite nitrogen,  
12 nitrate nitrogen, and nitrate plus nitrite nitrogen  
13 consistent with the nutrient TMDL for the Los Angeles  
14 River. And the TMDL specifies 30-day effluent limitations  
15 for all four constituents and one-hour average which was  
16 applied as a daily maximum limit for ammonia nitrogen.

17 --o0o--

18 MUNICIPAL PERMITTING UNIT CHIEF

19 PONEK-BACHAROWSKI: As I mentioned before, we also added a  
20 trigger similar to other NPDES permits for chronic  
21 toxicity. Once that trigger is exceeded, the requirements  
22 of the monitoring reporting program require accelerated  
23 monitoring and a TI trigger and implementation to see what  
24 the cause of the chronic toxicity is. This is just the  
25 same as we've put in all our NPDES permits recently.

— o o —

MUNICIPAL PERMITTING UNIT CHIEF.

PONEK-BACHAROWSKI: We also placed MCL based limitations in the tentative order. As I said, the Burbank wastewater recharges groundwater basins which are currently used for drinking water. And the Water Quality Based Effluent Limitations for total trihalomethanes, phthalate, and iron are contained in the Burbank tentative Order to protect the groundwater recharge beneficial use and that underlying groundwater, and because the effluent monitoring data show there was reasonable potential to exceed the Basin Plan water quality objectives which are the MCLs.

In very few cases, the Basin Plan Water Quality Objectives, which are the Title 22 drinking water standards, are more stringent than the CTR organisms only criteria for human health protection.

This Order also contains an effluent limitation for arsenic based on the federal MCL, because the State MCL is in the process of being updated. But it will be either set equal to or more stringent than the federal.

The arsenic total trihalomethanes and iron limits are not more stringent than the federal requirements because they are equal to the federal MCL.

The bis(2-ethylhexyl)phthalate is the only limit

1 that might arguably be considered more stringent than the  
2 federal requirement, because the California MCL is more  
3 stringent than the federal MCL. However, staff have  
4 conducted an economic analysis and have considered the  
5 factors in Section 13241 of the California Water Code as  
6 discussed in our fact sheet beginning on page 14-66 of  
7 your binder. The MCL-based effluent limits are protective  
8 of the groundwater recharge beneficial use and are  
9 expressed as monthly averages because a pollutant is not  
10 expected to have an immediate effect on the receiving  
11 water beneficial use.

12 --o0o--

13 MUNICIPAL PERMITTING UNIT CHIEF

14 PONEK-BACHAROWSKI: There was also an amendment to the  
15 Water Quality Control Plan to update the bacterial  
16 objectives for water bodies designated for water contact  
17 recreation. That was adopted by the Regional Board in  
18 October 2001 and was approved by OAL and State Board and  
19 U.S. EPA. And it's now in effect and must be incorporated  
20 into the receiving water requirements of the NPDES.

21 --o0o--

22 MUNICIPAL PERMITTING UNIT CHIEF

23 PONEK-BACHAROWSKI: We made changes to the monitoring  
24 reporting programs consistent with other NPDES permits,  
25 inland plant permits. We increased the frequency for the

1 influent monitoring. Quarterly monitoring is required.

2 Effluent monitoring section we placed monthly  
3 monitoring for constituents with limits to demonstrate  
4 compliance.

5 And in the receiving water section, we changed  
6 the frequency of testing on metals, organic priority  
7 pollutants, and pesticides, which was quarterly,  
8 semi-annually, and semi-annually respectively.

9 The discharger is also required to participate in  
10 the Los Angeles River Enhancement and Management Plan  
11 Steering Committee and with other interested stakeholders  
12 to develop a watershed-wide monitoring program. And that  
13 becomes effective -- that requirement within two years of  
14 the effective date of the Order. However, we do have  
15 annual bio-assessment monitoring required, and that begins  
16 on the effective date of the Order.

17 --o0o--

18 MUNICIPAL PERMITTING UNIT CHIEF

19 PONEK-BACHAROWSKI: These are the major issues that still  
20 are unresolved.

21 We've reviewed comments from the discharger and  
22 the interested parties. And the first issue is that City  
23 of Burbank requested that the adoption of the permit be  
24 postponed.

25 I want to remind you those permits expired three

1 and a half years ago and need to be reviewed. In  
2 addition, the court stipulated that Burbank's permit and  
3 the City of L.A.'s permits be reviewed and submitted to  
4 the court by December 31st this year.

5 And I'd like to remind you that these first five  
6 issues listed on the slide were initially raised by County  
7 Sanitation Districts four years ago in 2002 when the Board  
8 was considering the Los Coyotes, the Long Beach, and  
9 Whittier Narrows permits. And our recommendations are  
10 consistent with the actions the Boards took on those  
11 issues and also consistent with State Board precedential  
12 orders in response to those petitions.

13 --o0o--

14 MUNICIPAL PERMITTING UNIT CHIEF

15 PONEK-BACHAROWSKI: One of the issues still outstanding is  
16 daily maximum limitations. Pursuant to 40 CFR for POTWs  
17 continuous discharges, all permit effluent limitation  
18 standards and prohibitions including those necessary to  
19 achieve water quality standards shall, unless  
20 impracticable, be stated as average weekly and average  
21 monthly discharges limitations.

22 Publicly-owned treatment works, or POTWs, are not  
23 exempt from daily maximum effluent limitations. It is  
24 impracticable to only include average weekly and average  
25 monthly effluent limitations in the permit, because a

1 single daily discharge of certain pollutants in excess  
2 amounts can cause violations of water quality objectives.

3         The effects of certain pollutants on aquatic  
4 organisms are often rapid and acutely toxic. For many  
5 pollutants, an average weekly or monthly effluent  
6 limitation alone is not sufficiently protective of  
7 beneficial uses.

8         As an illustration, the POTW could comply with  
9 their weekly or monthly averages, yet there could be days,  
10 multiple days even, where they could exceed a numeric  
11 target or numeric value which would be protective of  
12 aquatic life. They could exceed that and yet still make  
13 their weekly or monthly average. And so in that respect,  
14 the daily maximum limitations are necessary to prevent  
15 these acute toxic events.

16         Also daily maximum limits for BOD were carried  
17 over from the previous in-state previous NPDES permits to  
18 avoid backsliding. The daily maximum limits for BOD,  
19 suspended solids, oil and grease, and settleable solids  
20 were not among the list of litigated pollutants.

21         In addition, you could have sludge of BOD which  
22 depress the dissolved oxygen in the water. You could have  
23 fish kill or definitely impact on aquatic life. And  
24 suspended solids, oil and grease, and settleable solids  
25 can impact fish gills and those animals that up-take by

1 fill feeding and that type of thing.

2 And Regional Board staff used SIP procedures for  
3 calculating the daily maximum limits for aquatic life and  
4 human health criteria. Nothing in the SIP daily bars us  
5 from using daily maximums for human health criteria. It  
6 is appropriate and justifiable to set daily maximum limits  
7 for mercury, bis(2-ethylhexyl)phthalate and lindane  
8 because they are endocrine disrupters. Mercury also  
9 bioaccumulates in fish tissue. And chlorodibromomethane,  
10 or most of the trihalomethanes for that matter, had been  
11 shown to be acutely toxic to *Cyprinus carpio*, or the  
12 common carp.

13 Furthermore, State Board precedential orders  
14 which have been made part of the record on the matter  
15 today upheld the use of daily maximum effluent limitations  
16 in the Whittier Narrows, Los Coyotes, and Long Beach  
17 permits.

18 And U.S. EPA has also submitted a comment letter  
19 to us which states that the Regional Board staff  
20 calculated these maximum daily effluent limits in  
21 accordance with the SIP and believe they are consistent  
22 with the SIP and NPDES regulations.

23 --o0o--

24 MUNICIPAL PERMITTING UNIT CHIEF

25 PONEK-BACHAROWSKI: Mass based limits are required by



1 NPDES regulations at 40 CFR 122.45(f). We have very  
2 little wiggle room, if you will, with that.

3 Furthermore, the State Board precedential orders  
4 for the County San plants also upheld our use of the  
5 mass-based and concentration-based effluent limitations.

6 --o0o--

7 MUNICIPAL PERMITTING UNIT CHIEF

8 PONEK-BACHAROWSKI: The discharger asked that all  
9 MCL-based limits be removed from the existing permit and  
10 be replaced with performance goals or at least be applied  
11 as receiving water limitation. However, that's not  
12 practical. As the City pointed out in their comment  
13 letter, groundwater limits would be difficult to enforce.  
14 By setting the groundwater basin as the point of  
15 compliance, we would not be able to adequately protect the  
16 groundwater beneficial use. So for that reason, we did  
17 make the compliance at the end of the pipe for those  
18 constituents.

19 The limits contained in the revised NPDES permit  
20 protect the existing groundwater recharge beneficial use  
21 and are consistent with the state antidegradation policy  
22 and protect the existing municipal and domestic supply.

23 --o0o--

24 MUNICIPAL PERMITTING UNIT CHIEF

25 PONEK-BACHAROWSKI: The discharger is opposed to having

1 final effluent limitation in iron in the NPDES permit and  
2 requests it be deleted.

3         The 300 microgram per liter limit for iron which  
4 was included in the existing permit is based on the U.S.  
5 EPA's natural recommended water quality criteria known as  
6 the Gold Book. And the Gold Book was updated in November  
7 2002 by EPA. With this update, the criteria for some  
8 pollutants was deleted, but the criteria for iron  
9 remained. Since iron is not a priority pollutant, the CTR  
10 does not contain criteria for this consistent. Therefore,  
11 Regional Board staff used the Gold Book as a supplemental  
12 criteria to protect human health.

13                 --o0o--

14                 MUNICIPAL PERMITTING UNIT CHIEF

15 PONEK-BACHAROWSKI: On the matter of the REC-1 and  
16 CTR-based limits issue, the discharger would like to have  
17 all standards relaxed during wet weather. However, the  
18 Resolution that the Board adopted in 2003, High Flow  
19 Suspension of Recreational Uses, only suspends the  
20 bacteria water quality objective in wet weather, not other  
21 limits.

22         The Basin Plan designates REC-1 as an existing  
23 beneficial use which is water contact recreation, and that  
24 includes the catching and eating of fish for several  
25 reaches of the Los Angeles River. Even though access to

1 some of these water bodies is restricted by public works,  
2 the beneficial use still needs to be protected. And in  
3 addition, due to the tributary rule, limits have to be  
4 protective of human health because there's free access to  
5 the estuary and to beach areas all year round.

6 CTR Human Health Organisms Only criteria apply to  
7 non-MUN designated or the REC-1 designated water body.

8 Effluent data submitted by the City demonstrate  
9 that reasonable potential exists to exceed or contribute  
10 to an exceedance of criteria for mercury -- I should get  
11 more time for this -- bis ethylhexylphthalate,  
12 dibromochloromethane, dichlorobromomethane, and lindane  
13 intended to protect the REC-1 beneficial use. Therefore,  
14 the permits contain CTR-based limits to protect the  
15 designated beneficial use, one which is the REC-1.

16 And furthermore, the State Board Precedential  
17 Orders for the County San, Whittier Narrows, Long Beach,  
18 Los Coyotes upheld the Regional Board's inclusions of  
19 similar CTR-based limits for mercury.

20 --o0o--

21 MUNICIPAL PERMITTING UNIT CHIEF

22 PONEK-BACHAROWSKI: Now, the City requested that the TMDL  
23 limits for cadmium lead be deleted because there's no  
24 reasonable potential. Likewise, the City requested the  
25 TMDL-based limits for nitrate nitrogen, nitrite nitrogen,

1 nitrite plus nitrate nitrogen, and ammonia nitrogen be  
2 removed because they upgraded their plants with NDN. But  
3 because there is a TMDL and waste load allocations, even  
4 though there's no reasonable potential, we must place a  
5 permit limitation in the permit. And that is exactly what  
6 we've done.

7 And even though the copper and zinc limits are  
8 not exactly equal to the waste load allocations in the  
9 TMDL, they are consistent with the implementation of the  
10 section of the metals TMDL for the L.A. River which reads,  
11 "permit writers may translate applicable waste load  
12 allocations into effluent limits for major, minor, and  
13 general NPDES permits by applying the effluent limitation  
14 procedures in the SIP." And that's exactly what we have  
15 done. And you'll see there's an EPA letter in there, and  
16 they also support our use of deriving those limitations.

17 --o0o--

18 MUNICIPAL PERMITTING UNIT CHIEF

19 PONEK-BACHAROWSKI: Temperature issue. The existing City  
20 of Burbank NPDES contains an effluent limitation of 100  
21 degrees --

22 CHAIRPERSON NAHAI: Blythe, are you almost done?

23 MUNICIPAL PERMITTING UNIT CHIEF

24 PONEK-BACHAROWSKI: Yes. Can I have five more minutes,  
25 sir?

1 CHAIRPERSON NAHAI: If you take five more  
2 minutes, I'm going to have to give five more minutes to  
3 everybody else.

4 MUNICIPAL PERMITTING UNIT CHIEF

5 PONEK-BACHAROWSKI: That would be okay.

6 BOARD MEMBER CLOAK: She's on page 7 of the  
7 slide.

8 CHAIRPERSON NAHAI: I understand that. But we  
9 agreed to 20 minutes.

10 MUNICIPAL PERMITTING UNIT CHIEF

11 PONEK-BACHAROWSKI: I'll cut it right now.

12 CHAIRPERSON NAHAI: Take another two minutes.

13 MUNICIPAL PERMITTING UNIT CHIEF

14 PONEK-BACHAROWSKI: Just to wrap up, there are outstanding  
15 issues. One is the temperature issue, which I think we've  
16 explained adequately in our response to comments. Also is  
17 the issue related to the SSO requirements in the NPDES  
18 permit.

19 ---oOo---

20 MUNICIPAL PERMITTING UNIT CHIEF

21 PONEK-BACHAROWSKI: Those in some ways are more explicit  
22 and may be a little more restrictive than those in the  
23 general order for this SSO that the State issued.  
24 However, we feel that we need to have much more concise  
25 reporting of spills, et cetera. And so I can go over that

1 later also.

2                               --o0o--

3               MUNICIPAL PERMITTING UNIT CHIEF

4 PONEK-BACHAROWSKI: Anyway, to wrap things up, we believe  
5 that we've done our duty as far as answering response to  
6 comments and being in compliance with all the applicable  
7 State and federal regulations as well as Court Order. So  
8 I would ask that you adopt Item 14 as proposed.

9                               --o0o--

10              MUNICIPAL PERMITTING UNIT CHIEF

11 PONEK-BACHAROWSKI: Thank you. That concludes my  
12 presentation. And I have my whole permit team here to  
13 answer any questions you may have. Thank you.

14              CHAIRPERSON NAHAI: Thank you very much. Thank  
15 you.

16              Okay. Let's hear from City of Burbank. Please  
17 reset the clock for 20 minutes.

18              (Thereupon an overhead presentation was  
19 presented as follows.)

20              MR. ANDERSON: Good morning. My name is Rodney  
21 Anderson. I'm representing the City of Burbank Public  
22 Works. I'm the Assistant Public Works Director there  
23 overseeing wastewater, storm water, and the water  
24 reclamation plant. Thank you for hearing our comments  
25 today on Item Number 14.

1           The first thing I would like to do is give you a  
2 little background of the Burbank Water Reclamation Plant  
3 just to help in your understanding of what we're looking  
4 at.

5                       --o0o--

6           MR. ANDERSON: I'll talk about the history of the  
7 Burbank Water Reclamation Plant and about some recent  
8 upgrades we've been doing at the reclamation plant.

9                       --o0o--

10          MR. ANDERSON: The Burbank Water Reclamation  
11 Plant was built in 1966 as a six million gallon a day  
12 plant. And the purpose the plant was built was to supply  
13 recycled water to the Burbank Power Plant. This was a  
14 forward-thinking, forward-moving idea by the City to use  
15 recycled water in this way rather than potable water  
16 imported from other parts of the state.

17          In 1976, we upgraded to nine million gallons a  
18 day. And in addition to numerous small projects that  
19 happen every year in upgrading the plant, we did another  
20 major renovation in 1985.

21                       --o0o--

22          MR. ANDERSON: I have a few slides there of the  
23 old plant. You can see where it's been over the years to  
24 what it looks like now.

25                       --o0o--

1           MR. ANDERSON: Since 1998, we've undergone some  
2 significant upgrades to our plant. And I use the date  
3 1998 because that was the date of our last permit being  
4 issued. We have been doing these construction projects to  
5 make our plant first class and deliver excellent recycled  
6 water quality. And this was done not in response because  
7 we had to, because we had a stay on permits limits, as you  
8 know. It's because we thought it was the right thing to  
9 do. We've done three rather large projects since 1998.  
10 One of them they completed in 2000 included the upgrade of  
11 our filter system. We installed brand-new tertiary  
12 filters.

13                   --o0o--

14           MR. ANDERSON: We also did a number of electrical  
15 and chemical improvements at the treatment plant.  
16 Overall, this project cost about \$15 million. And again,  
17 it was completed in 2000.

18                   --o0o--

19           MR. ANDERSON: In addition to those upgrades, in  
20 2003, we upgraded the plant for nitrification and  
21 denitrification. It's a biological nutrient removal. And  
22 with that project we installed baffle walls as this photo  
23 shows and a number of diffusers. That project costs \$6.2  
24 million.

25                   --o0o--



1 MR. ANDERSON: What that project allowed us to do  
2 was create different zones. And it can nitrify, as you  
3 can see in the background of this picture, where air is  
4 added and denitrify in the front. It was a very  
5 successful project.

6 --o0o--

7 MR. ANDERSON: And what it allowed us to do was  
8 to reduce our ammonia discharge from the plant. That was  
9 in 2003. This chart shows what our ammonia concentration  
10 was in the project before and after the project. As you  
11 can see, it dramatically dropped. We're discharging  
12 ammonia now at less than one milligram per liter.

13 --o0o--

14 MR. ANDERSON: In 2005, we did another upgrade to  
15 our disinfection process. And that project allowed us to  
16 remove gaseous chlorine from the plant, install sodium  
17 hydrochloride disinfection along with sodium bisulfite  
18 dechlorination. That project costs \$4 1/2 million --

19 --o0o--

20 MR. ANDERSON: -- and also included upgrades to  
21 our return activated sludge system to improve our  
22 efficiency at the plant.

23 These projects over the past eight years have  
24 totaled over \$26 million towards improvements. And these  
25 improvements were made well ahead of any nutrient TMDL

1 compliance schedule and at a time, as I said before, where  
2 the majority of our limits were stayed.

3 Burbank's demonstrating it's proactive and  
4 permits requirements are not needed to prod us into action  
5 and implement new technology to implement water quality.

6 --oOo--

7 MR. ANDERSON: In addition to our many upgrades,  
8 we've also been doing a number of studies and been funding  
9 those. Water effects ratio studies in ammonia. Water  
10 effects ratio study which was completed a couple years  
11 ago, and I believe you'll be hearing that early spring  
12 next year. And also a copper water effects ratio study  
13 which we did with the City of Los Angeles. And the field  
14 work has been done. You'll be getting a report on that  
15 sometime next year.

16 We've also done an algae impairment study, and  
17 that was with the City of L.A. in response to nutrient  
18 TMDL implementation plan. That study showed our NDN  
19 process was so successful there is no algae impairment in  
20 the Burbank Western Channel.

21 We're also participating in a groundwater  
22 nutrient loading study with the City of Los Angeles. And  
23 this again is in response to nutrient TMDL implementation  
24 plans. And we are required to do that study with the City  
25 of L.A. to quantify the amount of nutrients coming up in

1 the Glendale Narrows into the Los Angeles River. So here  
2 we have a study where it's recognized there is upwelling  
3 in the Glendale Narrows, and we have to fund a study to  
4 show how much upwelling and how much nutrients are there.

5 We're also going to be doing a copper translator  
6 study. We recently received approval of that work plan  
7 about a week ago, and we will be conducting that study  
8 shortly. So that is some background.

9 --o0o--

10 MR. ANDERSON: And I want to go through a few of  
11 the issues we have with our permit that were touched on  
12 briefly, but I want to walk through those. The first  
13 issue I want to raise is effluent limits based on drinking  
14 water limits. The next is sanitary sewer overflow  
15 provisions. Third is limits imposed where there is no  
16 reasonable potential. If I have time, I'm also going to  
17 touch briefly on daily maximum limits that I don't believe  
18 are proper.

19 --o0o--

20 MR. ANDERSON: Effluent limits based on drinking  
21 water limits. Data shows there's no threat to groundwater  
22 for constituents. Potable drinking water MCLs are legally  
23 valid and applicable in NPDES permits where the surface  
24 water has been designated with an MUN. However, as you  
25 know, the Burbank Channel and L.A. River are not being

1 used for drinking water purposes. And there's no existing  
2 MUN beneficial use for this water body.

3 None the less, the tentative permit includes  
4 effluent limits based on MCLs by inappropriately applying  
5 those MCLs to the groundwater recharge use. The permit  
6 states these are necessary to protect groundwater as a  
7 drinking water source. In principle, we agree that  
8 recycled water should not threaten the use of groundwater  
9 and the quality of it.

10 On the other hand, we do not believe imposing  
11 effluent limits on our discharge is necessary or  
12 reasonable.

13 The first reason we don't believe it's reasonable  
14 is our discharge is to the concrete lined channel. The  
15 only part of our water's journey that touches an unlined  
16 channel is in the Glendale Narrows area of the L.A. River,  
17 which is characterized as a gaining reach in that it  
18 experiences upwelling rather than recharge in the south  
19 bottom section.

20 And as I mentioned, the nutrient TMDL states and  
21 I quote, "The river bottom in this area is unlined because  
22 the water table is high and groundwater routinely  
23 discharges into the channel."

24 In fact, as I mentioned earlier, we're required  
25 to do a study to demonstrate how much upwelling is

1 occurring and how much nutrient loading is being added due  
2 to that upwelling.

3       Seems clear that the normal condition is  
4 upwelling rather than recharge. Should conditions occur  
5 where recharge does happen, then the permit we believe  
6 could be reopened at that time and then those could be  
7 added. But at this point in time, recharge is not  
8 happening. It's upwelling.

9       A second and perhaps more direct reason why  
10 effluent limits should not be imposed is the lack of  
11 evidence that our discharge is having any measurable  
12 effect on groundwater quality. I was able to get some  
13 data from the LADWP drinking water production wells down  
14 gradient from Glendale Narrows, and the results were far  
15 below drinking water standards. And I have a few slides  
16 on that.

17                   --o0o--

18       MR. ANDERSON: This is arsenic data collected  
19 from those wells. As you can see, arsenic has been  
20 basically non-detect in all but one sample. And that one  
21 detection was well below the water quality standard.

22                   --o0o--

23       MR. ANDERSON: Bis(2-ethylhexyl)phthalate, again  
24 only one detection well below the water quality standard.  
25 All the non-detect is more recent data in fact.

1                   --o0o--

2           MR. ANDERSON: Iron, iron has been showing  
3 non-detects for the last four years. Prior to that, there  
4 was some detection, but it was well below the water  
5 quality standard.

6                   --o0o--

7           MR. ANDERSON: And finally, in total THMs, which  
8 is the fourth consistent we're given MCLs on -- I didn't  
9 put these in the table because there was 115 data points.  
10 I couldn't fit them on a slide, so I made a chart. And as  
11 you can see, the total THM level is below one for the past  
12 14 years. There were a couple in '92 that were a little  
13 higher, but still well below the 80 drinking water MCL.

14                   --o0o--

15           MR. ANDERSON: Therefore, we do not agree we  
16 should have these effluent limits where the water quality  
17 groundwater is not threatened.

18           What we would suggest as a revision, the first  
19 would be that our effluent limits be changed to  
20 performance goals until the data indicates that our  
21 discharge measurably influences the groundwater quality.

22           The second option would be to move these effluent  
23 limits to groundwater receiving water limits as was  
24 originally proposed in our draft permit. That is a more  
25 direct way to measure is the groundwater being impaired in

1 any way. And as we can see from history, it's not a  
2 problem there. It would be very difficult for us to get  
3 an enforcement action against us for, say, THMs that are a  
4 little above 80 for the purpose of protecting groundwater  
5 when groundwater continues to show less than one microgram  
6 per liter.

7 --o0o--

8 MR. ANDERSON: The second issue I want to talk on  
9 is sanitary sewer overflow provisions. And we believe the  
10 requirements in the draft NPDES permits are more stringent  
11 than statewide WDRs. Spill reporting requirements  
12 included in the revised set of permit include provisions  
13 that are more stringent and findings that evidence are not  
14 provided to justify these more stringent level of  
15 regulations. The requirements from the draft permit  
16 include the sampling and analysis of overflows and  
17 multiple days of sampling in the channel.

18 The justification given for the sampling analysis  
19 is to properly characterize the spill and determine what  
20 mitigation will be used. Realistically speaking, the  
21 mitigation used on overflow is to get that overflow back  
22 into the sewer system. No matter what the quality is of  
23 different constituents, that's the mitigation. You put it  
24 back in the sewer. Sampling and analyzing the overflow  
25 will not yield useful information on the response to an

1 overflow.

2           The sampling analysis adds significant burdens to  
3 a city the size of Burbank, a burden that's not placed on  
4 other cities that don't have POTWs in the region and the  
5 rest of the state and raises the question of equal  
6 application of the law on fundamental fairness. What is  
7 the justification for putting a greater burden on the City  
8 of Burbank with regards to its collection system that's  
9 not put on other cities in the region, cities like Beverly  
10 Hills, Culver City, Santa Monica. They have collection  
11 systems. Do they sample when they have an overflow of  
12 both the spill itself and the water body? Or we have to  
13 because we're recycling water, so we have this greater  
14 burden? It seems we're being punished when there's no  
15 evidence to show we're having an excessive number of  
16 spills.

17           --o0o--

18           MR. ANDERSON: We would request that the findings  
19 show that there are WDRs that are across the board for all  
20 cities. We're all on a level playing field. And only  
21 what is required in the Clean Water Act as far as  
22 mitigating and reporting are what's included, not these  
23 additional burdens about that other cities don't face.

24           --o0o--

25           MR. ANDERSON: The other item I'd like to touch



1 on number three is limits imposed where no reasonable  
2 potential exists.. Federal regulations, the TSD, and the  
3 SIP include a reasonable potential analysis methodology  
4 for determining which constituents should be included as  
5 permit limits. And this methodology was used for a lot of  
6 constituents. And I believe it was used correctly. But  
7 it wasn't used for all the constituents. For some, they  
8 didn't do the reasonable potential analysis. We think it  
9 should have been done. Examples are chloride, TDS,  
10 sulfate, MBDS, nitrite, and ammonia. We're not showing  
11 any reasonable potential for these constituents, and yet  
12 they're still in our permit.

13 Now, the earlier presentation brought up some  
14 issue of perhaps we can hurt aquatic life with oil and  
15 grease and some other things. This was brand-new. This  
16 isn't in the findings that state this. This was new  
17 information to us.

18 Some priority pollutants that also didn't show  
19 reasonable potential are cadmium, lead, and mercury.  
20 Cadmium, lead the reason given that there is a TMDL for  
21 these constituents, and therefore we have to have permit  
22 limits. We don't believe that just having a TMDL means  
23 there's reasonable potential.

24 Furthermore, cadmium I've presented before you in  
25 the past, there is no cadmium problem in the L.A. River or

1 Burbank Channel. I requested that be stricken from the  
2 303(d) list back in the 2002. They said collect more  
3 data, it will get taken off. The TMDL was created before  
4 that could be removed from the 303(d) list. And now we  
5 have a limit. And I was told we have to have a TMDL  
6 because it's listed. And now I have to have a limit  
7 because it's in the TMDL. Well, the recent 303(d) hearing  
8 they delisted all of cadmium. So there's not a cadmium  
9 problem. But now it's finally getting down to where we  
10 have permit limits. It's frustrating for us.

11 Mercury is another one we don't believe there's  
12 reasonable potential. And the reason is the recent  
13 potential is based off of one DNQ value, which is below  
14 the reporting limits, and they can't quantify what's below  
15 reporting limits. And that's what the reasonable  
16 potential is based on for mercury.

17 The last item I wanted to touch on -- and I  
18 apologize. Let me put up my suggestion.

19 --o0o--

20 MR. ANDERSON: For the no reasonable potential is  
21 to remove those constituents where reasonable potential  
22 analysis has not been done. And they shouldn't be  
23 included.

24 Finally, I want to touch briefly on -- and I  
25 apologize I don't have a slide. Federal regulations, I

1 want to talk about daily maximum limits that were imposed.  
2 It was brought up earlier, so I wanted to touch on it  
3 briefly. Federal regulations now authorize daily maximum  
4 limits for POTWs unless new practicability analysis has  
5 been performed. Notwithstanding this regulation and a  
6 Court Order to that effect, the permit still includes  
7 daily maximum limits that have not adequately justified  
8 the impracticability of daily limits. The Regional Board  
9 cannot solely rely on the SIP, because the SIP did not  
10 perform a practicability analysis before authorizing any  
11 daily limits.

12 As was said actually in the earlier presentation,  
13 certain pollutants meet daily maximum limits. We agree  
14 with that. Aquatic life means you need to have daily  
15 maximum limits. The once for human health that are  
16 addressed in the SIP, daily maximum limits we don't  
17 believe are necessary. Since each human health criteria  
18 are based off an exposure of two liter a days for 70  
19 years, a one-day exceedance would not threaten this  
20 beneficial use as long as the water body met the level for  
21 a long-term annual average. Thus, limits to protect human  
22 health should be set as monthly average effluent limits  
23 only as done in other regions in California.

24 So we would suggest that the daily maximum limits  
25 be stricken for those constituents that are based on human

1 health and not based on aquatic life. And these include  
2 settleable solids, suspended solids, oil and grease, BOD,  
3 mercury, dibromochloromethane, dichlorobromomethane,  
4 bis(2-ethylhexyl)phthalate, and lindane. Most of these  
5 are technology based or human health based requirements  
6 for which daily maximum limits are not justifiable. Those  
7 are the main four, although obviously our comment letters  
8 mentioned many other changes we would like to see. Those  
9 are the biggest issues we want to see. And I wanted to  
10 bring those to your attention. Thank you.

11 CHAIRPERSON NAHAI: Thank you very much.

12 We're going to move on to hear from others who  
13 have given us cards. But first I'd like to call to the  
14 podium Robyn Stuber from U.S. EPA.

15 MS. STUBER: Good morning. My name is Robyn  
16 Stuber. I'm an environmental scientist representing EPA  
17 Region 9. For the record, our address is 75 Hawthorne  
18 Street, San Francisco, 94105.

19 On October 17th, EPA submitted comments  
20 supporting the issuance of Burbank's draft permit. My  
21 comments today focus on three issues related to water  
22 quality based effluent limits in the draft permit. These  
23 are: Daily maximum rather than weekly average effluent  
24 limits for POTWs; water quality based effluent limits for  
25 minerals like TDS and chloride; and water quality based

1 effluent limits protecting the existing groundwater  
2 recharge beneficial use in surface waters downstream of  
3 the Burbank discharge.

4         So on the first issue, long-standing EPA guidance  
5 explains that the basis for weekly average effluent limits  
6 for POTWs comes from EPA secondary treatment standards.  
7 These treatment standards are not related to the practical  
8 need for POTWs to meet water quality standards.  
9 Consequently, the draft permit correctly proposes daily  
10 maximum rather than weekly average limits or just monthly  
11 average limits for CTR pollutants protecting aquatic life  
12 and human health.

13         Region 9 believes these daily maximum limits are  
14 required by SIP procedures and NPDES regulations for the  
15 following reasons.

16         Daily maximum limits are needed for POTWs to  
17 prevent and to assess short-term exceedances of acute and  
18 chronic water quality standards and as a measure to  
19 evaluate compliance with human health criteria during  
20 operational periods between monthly sampling events.

21         As a result, it's impractical to set weekly  
22 average limits for aquatic life or to just set monthly  
23 average limits for human health. This is because these  
24 types of limits alone do not ensure that POTWs will be  
25 operated in a manner which complies with all applicable

1 water quality standards as required by 40 CFR  
2 12244(d)(1)(7).

3 On the second issue, the draft permit proposes  
4 water quality based effluent limits for minerals like TDS  
5 and chloride that protect surface water quality. Given  
6 the serious salt and mineral problems in California's  
7 surface and groundwaters, we generally believe that  
8 sources like POTWs have the reasonable potential to  
9 contribute to water quality standards exceedances  
10 including anti-degradation. These limits will provide a  
11 platform to engage stakeholders to manage salt and mineral  
12 loadings in basins before degradation of surface water  
13 quality necessitates a 303(d) listing for salt or mineral  
14 pollution.

15 And finally on the third issue, the draft permit  
16 proposes water quality based effluent limits based on the  
17 Basin Plan's MCL objectives, which are logically  
18 protective of the groundwater recharge beneficial use.  
19 Because reasonable potential is determined, it's  
20 appropriate to include these limits to protect the  
21 existing groundwater recharge beneficial use and surface  
22 waters downstream of the discharge.

23 We recommend this permit be adopted as proposed  
24 by Regional Board staff. Thanks very much.

25 CHAIRPERSON NAHAI: Thank you very much.

1           Next Ms. Anne Heil, L.A. County Sanitation  
2 District. And there's a five-minute time limit.

3           MS. HEIL: Okay. I won't take five minutes.

4           CHAIRPERSON NAHAI: Okay. Thank you.

5           MS. HEIL: Good morning. I'm Anne Heil with the  
6 Los Angeles County Sanitation Districts. We submitted  
7 comments on the Burbank permit on October 2nd, 2006, and  
8 October 18th, 2006. I'm not going to repeat any of our  
9 written comments, but I did want to comment on some of the  
10 differences between a situation at our Whittier Narrows  
11 Water Reclamation Plant and the Burbank Water Reclamation  
12 Plant regarding imposition of effluent limits based on  
13 MCLs due to recharged or groundwater beneficial uses.

14           As you are aware, we petitioned the permit for  
15 our Whittier Narrows plant to the State Board on several  
16 matters including the issue of whether it was appropriate  
17 to include MCLs as effluent limits in the permit due to  
18 incidental recharge of groundwater in unlined portions of  
19 rivers downstream at the plant. The State Board ruled in  
20 WQ0-2003-0009 that the Regional Board could impose such  
21 limits as long as hydrogeologic pathway or conditions  
22 exist from the surface water to the groundwater.

23           The key difference between the Whittier Narrows  
24 Plant and the Burbank Plant is that the Whittier Narrows  
25 Plant discharges directly to the unlined portions of the